STATE OF ARIZONA FILED

1

2

3

5

6 7

9

8

11

12

10

13

1415

16

17

18

1920

21

22

23

24

2526

27

28

STATE OF ARIZONA
DEPARTMENT OF INSURANCE

AUG 1 6 1995

DEPARTMENT OF INSURANCE

In the Matter of

Docket No. 95-192

NORTHWESTERN NATIONAL CASUALTY COMPANY N N INSURANCE COMPANY

CONSENT ORDER

RESPONDENTS

examination was made by Rate Examiners for the rate Arizona Department of Insurance ("ADOI") of Northwestern National Casualty Company ("NNCC") and N N Insurance Company ("NNI") as of February 24, 1994. These companies are hereinafter referred to as the "Respondents". Based upon the examination results, it is alleged that Respondents have violated the provisions of the Arizona Revised Statutes, Sections 20-311, 20-356, 20-357, 20-359, 20-383, 20-385, 20-400.01, 20-451, 20-1676 and 20-1677.

The Respondents wish to resolve this matter without formal adjudicative proceedings and hereby agree to a Consent Order.

The Arizona Director of Insurance (the "Director") enters the following Findings of Fact, and Conclusions of Law, which are neither admitted nor denied by Respondents, and the following Order.

FINDINGS OF FACT

- 1. Respondents are authorized to transact property and casualty insurance, including Workers' Compensation ("WC"), in Arizona pursuant to Certificates of Authority issued by the Director.
- 2. The Market Conduct Examiners ("Examiners") were authorized by the Director to conduct an examination of the

Respondents. The on-site examination was concluded March 30, 1994 and a Report of Examination ("Report") was written. All policies examined had effective dates of April 12, 1989 through October 24, 1993.

- 3. The National Council of Compensation Insurance ("the NCCI"), a duly licensed rating organization in Arizona, makes rate filings on behalf of its members with the ADOI. Workers' Compensation ("WC") insurers are required by statute to belong to a WC rating organization and to adhere to its rates unless the insurer has filed deviations from these rates. Respondents are members of the NCCI. Any reference to the filings of these Companies, or their "filed rates and rules" means rates and rules filed with the ADOI by these Companies or by the NCCI on their behalf.
- 4. The NCCI's Schedule Rating Plan ("Plan") was approved for use in Arizona July 8, 1982 by the Director. Effective October 1, 1988, The Plan was amended to require insurers to include within each WC file a completed schedule rating ("SR") worksheet and loss prevention survey. Respondents have not adopted the Plan and at the time of the Examination did not write WC policies in the State of Arizona.
- 5. NNCC issued one (1) WC policy with no documentation of the experience modifier used
- 6. NNCC issued three (3) WC policies where there was no application to the NCCI for the experience modifiers.
- 7. NNCC issued one (1) WC policy with a different experience modifier than was computed by the NCCI.

28||

2223

21

2425

2627

28

- 8. NNCC issued two (2) WC policies where the Inter/Intra State Risk Identification Number was not on the policy Information Page.
- 9. NNCC issued five (5) WC policies, but failed to attach the Arizona Countersignature Endorsements.
- 10. NNCC issued two (2) WC policies, but failed to use the correct filed rates.
- 11. NNCC issued six (6) WC policies using prior revision rates.
- Respondents 12. are members of the Insurance Services Office ("ISO"), a. property and casualty (P&C) rating organization duly licensed by the ADOI to file rates on behalf of its members. ISO files rates on behalf of Respondents. Respondents have filed with the ADOI various deviations from the ISO filings as well as having filed independent filings of their own.
- 13. Respondents failed to document commercial package ("CP") policies as follows:
- a. NNI issued two (2) CP policies and NNCC issued eleven (11) CP policies, but failed to include any documentation in support of the Schedule/IRPM credits/debits.
- b. NNCC issued one (1) CP policy, but failed to adequately document the IRPM/schedule credits/debits.
- c. NNI issued one (1) CP policy and NNCC issued ten (10) CP policies where the documentation in the files was different from the actual schedule credits/debits that had been applied to the policies.

.

- d. NNCC issued twelve (12) CP policies, but failed to document its justification for changes made in the schedule or IRPM credits/debits to various sections of the policies.
- 14. NNCC issued thirteen (13) CP policies applying the Company's IRPM rating plan. This plan could only be applied to CP policies only if they did not qualify for an experience and schedule rating plan. These policies did not qualify for the Company IRPM program for this reason.
- 15. NNI issued one (1) CP policy and NNCC issued thirteen (13) CP policies applying schedule/IRPM credits/debits which exceeded the maximum individual risk characteristics percentages allowable by the Company's filed plan.
- 16. NNI issued one (1) CP policy and NNCC issued six (6) CP policies applying schedule credits/debits which exceeded the total maximum percentage of their filed plans.
- 17. NNCC issued five (5) CP policies that were eligible for schedule rating ("SR"), but the Company failed to consider them for the Plan.
- 18. NNCC issued two (2) CP policies where the Company applied schedule credits/debits not in accordance with its filed SR plan by the use of "Range Quotes".
- 19. NNCC issued fourteen (14) CP policies, but applied the IRPM and/or SR plans to achieve desired premiums.
- 20. NNCC issued five (5) CP policies, but failed to have experience rating ("ER") worksheets in the file.
- 21. NNCC issued five (5) CP policies applying an experience modifier other then the modifier that was promulgated.

.

22. NNCC failed to apply ER to twenty-six (26) CP policies which qualified for ER.

- 23. NNI issued one (1) CP policy and NNCC issued twelve (12) CP policies, but applied ER when the policies did not qualify for the application of ER.
- 24. NNCC issued two (2) CP policies, but failed to use the filed method of combining the experience and schedule credits/debits.
- 25. NNI (1)CPpolicy and issued one NNCC issued thirty-three (33) CP policies using the ISO Non-Loss Cost Experience Rating Plan#19-400 for automobile liability and #21-400 for automobile physical damage. The policies should have been rated on ISO's Loss Cost Experience Rating plan #19-100 and #21-100.
- 26. NNCC issued five (5) CP policies, but did not use actual plan premiums in the determination of its experience calculations.
- 27. NNI issued four (4) CP policies and NNCC issued thirty-one (31) CP policies, but used unfiled detrend factors not found in any filed plan.
- 28. NNCC issued one (1) CP policy, but failed to use all known losses in the experience calculations of the general liability ("GL") and automobile.
- 29. NNI issued two (2) CP policies and NNCC issued sixty-five (65) CP policies, but failed to calculate the correct premium entry levels for ER.
- 30. NNCC issued three (3) CP policies, but failed to attach filed endorsements.

- 31. NNCC issued three (3) CP policies, but failed to send notice of nonrenewal pursuant to A.R.S. § 20-1676(B).
- 32. NNI issued one (1) CP policy and NNCC issued thirteen (13) CP policies, but failed to send to the insureds the required sixty (60) day notice of premium increase or policy change pursuant to A.R.S. § 20-1677.
- 33. NNCC issued six (6) CP policies where the premium had been either increased or reduced from what the premium would have been to meet a quote or competition.
- 34. NNI issued one (1) CP policy and NNCC issued twelve (12) CP policies, but the files failed to contain any rating worksheets. The Examiners were not able to verify rates, classifications and coverage rated, or premiums charged.
- 35. NNI issued one (1) CP policy where the policy was given a 45% deviation in a non-deviated company.
- 36. NNCC issued one (1) CP policy but failed to apply the correct package modifier to the policy.
- 37. NNCC issued seven (7) CP policies but failed to apply a package modifier.
- 38. NNCC issued seven (7) CP policies, but failed to apply its small fleet credit.
- 39. NNCC issued five (5) CP policies, but did not use the correct classifications.
- 40. NNCC issued one (1) CP policy, but did not use the correct increased limit factor ("ILF") on automobile.
- 41. NNCC issued two (2) CP policies applying unfiled "A" rates.

28

- 42. NNCC issued two (2) CP policies, but did not apply the filed minimum premiums to the umbrella section.
- 43. NNCC issued one (1) CP policy using prior revision rates on the automobile section.
- 44. NNCC issued five (5) CP policies, but did not use the correct filed excess rating factors in the determination of the umbrella premiums.
- 45. NNCC issued one (1) CP policy applying a 10% debit to the commercial automobile ("CA"). The policy was rated under the company's "Small Fleet Credit Plan" which does not have a provision for a debit modification.
- 46. NNCC issued one (1) CP policy and its renewal for two (2) terms, but failed to rate for towing and rental reimbursement coverages.
- 47. NNCC issued one (1) CP policy where the company quoted the risk in the deviated company, however, it was issued in the non-deviated company.
- 48. NNI issued one (1) CP policy and NNCC issued thirteen (13) CP policies, but did not apply the correct underlying premium on the umbrella section of the CP policies.

CONCLUSIONS OF LAW

1. By making adjustments to full manual premiums developed for risks without documenting or WCadequately documenting facts supporting the adjustments inthe policy files, NNCC violated A.R.S. § 20-400.01(B). By developing premiums for these policies on the basis of such adjustments, NNCC violated A.R.S. § 20-400.01(A).

28

1 2. NNCC violated A.R.S. §§ 20-357(E) and 20-359(A) 2 WC policies which were not in accordance with WC 3 filings, including the Plan and deviations therefrom, filed by 4 NNCC and by the NCCI on its behalf. 5 By calculating the premiums of certain WC insureds 6 differently than those of other insureds having substantially 7 like insuring, risk and exposure factors, or expense elements, 8 NNCC unfairly discriminated between insureds in violation of 9 A.R.S. §§ 20-356(1) and 20-448(C). 10 4. By failing to attach countersignature endorsements to 11 WC policies, NNCC violated A.R.S. § 20-229(A). 12 5. By making adjustments full to manual premiums 13 developed for CP risks without adequately documenting facts 14 supporting the adjustments in policy files, NNCC and NNI15 violated A.R.S. § 20-400.01(B) and (D). By issuing policies 16 rated without adequate documentation, NNCC and NNI violated 17 A.R.S. § 20-400.01(A). 18 6. NNCC and NNI violated A.R.S. § 20-400.01(A) bу 19 developing premiums for CP risks in a manner not consistent with 20 filings made by NNCC and NNI pursuant to A.R.S. § 20-385(A). 21 By misclassifying risks and determining their rates on 22 the basis of the misclassifications, NNCC violated A.R.S. 23 20-400.01(B) and (C). By developing premiums based upon these 24 misclassifications, NNCC violated A.R.S. § 20-400.01(A). 25 8. By using unfiled rates, NNCC and NNI violated A.R.S. 26 § 20-385(A). 27 By calculating the premiums of certain CP insureds 28 differently than those of other insureds having substantially - 8 -

like insuring, risk and exposure factors, or expense elements, NNCC and NNI unfairly discriminated between insureds in violation of A.R.S. §§ 20-383(A) and 20-448(C).

- 10. By failing to include documentation in the files of CP policies to verify the rates and premiums charged, NNCC and NNI violated A.R.S. \S 20-400.01(D).
- 11. By failing to attach filed endorsements to CP policies, NNCC violated A.R.S. § 20-1113(7).
- 12. By failing to send to CP insureds the required notice of nonrenewal, NNCC violated A.R.S. § 20-1676(B).
- 13. By failing to send to the insured notices of premium increase or substantial reduction in coverage of CP policies at least sixty (60) days before the expiration date of the policy NNCC and NNI violated A.R.S. § 20-1677(A).
- 14. By reducing premiums, not charging premiums or increasing premiums in an effort to meet a quote or competition, NNCC violated A.R.S. § 20-451(A).
- 15. Grounds exist for the entry of all provisions of the following Order.

ORDER

Respondents having admitted the jurisdiction of the Director to enter the Order set forth herein, having waived the Notice of Hearing, and having consented to the entry of the Order set forth hereinafter, and there being no just reason for delay:

IT IS HEREBY ORDERED THAT:

1. Respondents shall cease and desist from failing to develop WC and CP policies in accordance with their filings;

28

from failing to document facts supporting policy premiums; from unfairly discriminating against insureds; from failing to develop and document premiums in accordance with ER and SR plans; from failing to timely mail notices of premium increase or policy change to insureds; from using rating procedures which in certain insureds' paying different premiums others having substantially like insuring, risk and exposure factors; from classifying risks other than pursuant to filed rates and rules; from failing to send notices of nonrenewal; from decreasing or increasing premium to meet a quote or competition and from charging rates other than those filed with the ADOI.

- 2. Respondents shall develop and submit to the ADOI, within sixty (60) days of the filed date of this Order, a written action plan to require documentation in such detail that the credits/debits applied to the premiums developed for the risk are clearly supported by the facts.
- 3. The applicable Respondents, either NNCC or INNIdepending on which Company issued the policy, shall reimburse the policyholders, listed in the Report, for overcharges in the total net amount of \$53,681.00, plus interest at the rate of ten percent (10%) per annum calculated from the date paid by the insured to the date of repayment to the insured. In the event that all policyholders can not be found by the Respondents for the purpose of the repayments, Respondents shall comply with the provisions of the Arizona Unclaimed Property A11 reimbursements shall be accompanied by a letter acceptable to the Director, indicating why the refund is being sent. A list of

reimbursements, giving the name and address of each policyholder reimbursed, the amount of the overcharge, the amount of interest paid, and the date of payment shall be filed with the ADOI within sixty (60) days of the filed date of this Order.

- 4. The ADOI shall be permitted, through authorized representatives, to verify Respondents have fully complied with all requirements of this Order, and the Director may separately order Respondents to comply.
- 5. Respondents shall pay a civil penalty of Twenty-Two Thousand Five Hundred Dollars (\$22,500.00) to the Director for remission to the State Treasurer for deposit in the State General Fund in accordance with A.R.S. §20-220(B). Said amounts shall be provided to the Market Conduct Examinations Division of the ADOI on or before July 31, 1995.
- 6. The February 24, 1994 Report of Examination, to include any objections to the Report by the Respondents, shall be filed with the ADOI.

DATED at Phoenix, Arizona this 16thday of August ,1995.

Chris Herstam

Director of Insurance

CONSENT TO ORDER

1. Respondents, Northwestern National Casualty Company and N N Insurance Company have reviewed the foregoing Consent Order.

- 2. Respondents are aware of their right to a hearing at which hearing Respondents may be represented by counsel, present evidence and cross-examine witnesses. Respondents have irrevocably waived their right to such public hearing and to any court appeals relating thereto.
- 3. Respondents admit the jurisdiction of the Director of Insurance, State of Arizona, and consent to the entry of this Consent Order.
- 4. Respondents state that no promise of any kind or nature whatsoever was made to them to induce them to enter into this Consent Order and that they have entered into this Consent Order voluntarily.
- 5. Respondents acknowledge that the acceptance of this Order by the Director of Insurance, State of Arizona, is solely for the purpose of settling this matter against them and does not preclude any other agency or officer of this state or subdivision thereof from instituting other civil or criminal proceedings as may be appropriate now or in the future.
- 6. <u>Duane R. DuBois</u> represents that as resident & General Counsel he is an officer of Respondents, Northwestern National Casualty Company and N N Insurance Company and that, as such, he is authorized by them to enter into this Consent Order on their behalf.

NORTHWESTERN NATIONAL CASUALTY COMPANY
N N INSURANCE COMPANY

July 25, 1995

(DATE)

Vice F

1 COPY of the foregoing mailed/delivered 2 this 16th day of August , 1995, to: 3 Charles R. Cohen Deputy Director Gregory Y. Harris 4 Executive Assistant Director 5 Lewis D. Kowal Chief Administrative Law Judge 6 Erin Klüg Executive Assistant to the Director Jimmy Potts Market Conduct Examination Coordinator Examinations Division 8 Saul Saulson Supervisor 9 Examinations Section Dean Ehler 10 Supervisor Property and Casualty Section 11 Deloris E. Williamson Assistant Director 12 Rates & Regulations Division 13 Gary Torticill Assistant Director and Chief Financial Examiner Corporate & Financial Affairs Division 14 Cathy O'Neil Assistant Director 15 Consumer Services and Investigations DEPARTMENT OF INSURANCE 16 2910 North 44th Street, Suite 210 Phoenix, AZ 85018 17 Duane R. DuBois 18 Vice President, Secretary & General Counsel Northwestern National Insurance Group 19 18650 West Corporate Drive Brookfield, Wisconsin 53045-6344 20 21 22 23 24 25

26

27

28